

Powering Change: Chile's Energy Transition

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PUC-Chile

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Motivation

- ▶ To global limit warming (to 1.5°C), requires substantial reductions in green house emissions
- ▶ Electricity generation sector:
 - ▶ Accounts for 30–40% of global CO₂ emissions
 - ▶ Switching electricity generation to renewables is an effective way to cut global emissions

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- ▶ **This paper:** What factors drive the energy transition in Chile?

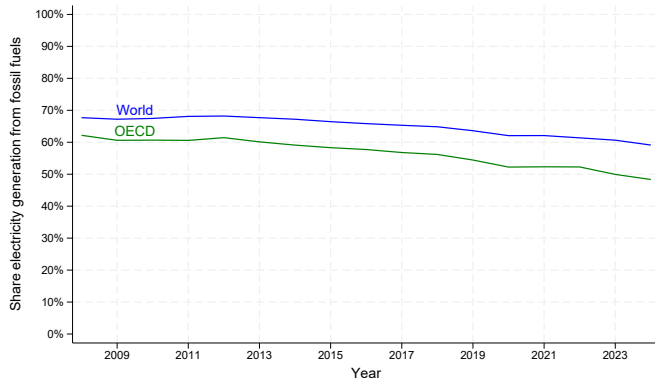
Outline

1. Chile's Energy Generation Transition
2. Market Forces Spurring Energy Transition
3. Policy Interventions
4. Discussion

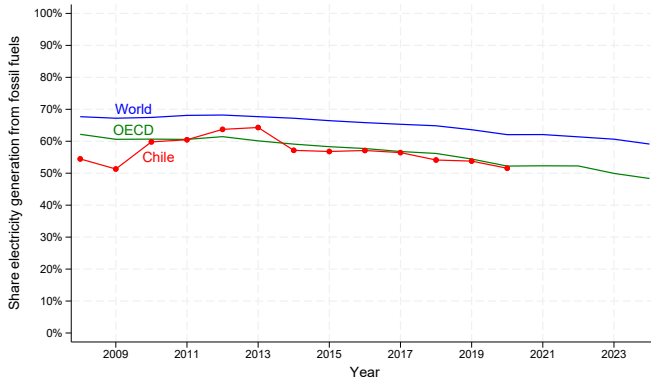
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Electricity Generation from Fossil Fuels

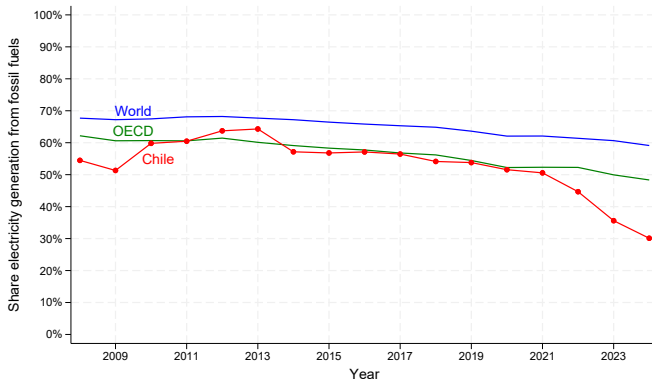


Electricity Generation from Fossil Fuels



- Until 2020, Chile's reliance on fossil-fuel-based electricity closely tracked the OECD average

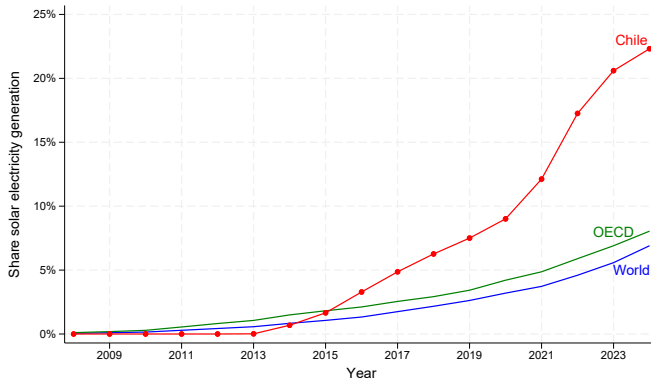
Electricity Generation from Fossil Fuels



- ▶ Until 2020, Chile's reliance on fossil-fuel-based electricity closely tracked the OECD average
- ▶ Chile reduced its fossil share by 20 percentage points in the last four years

▶ CO₂ per kWh

Electricity Generation from Solar

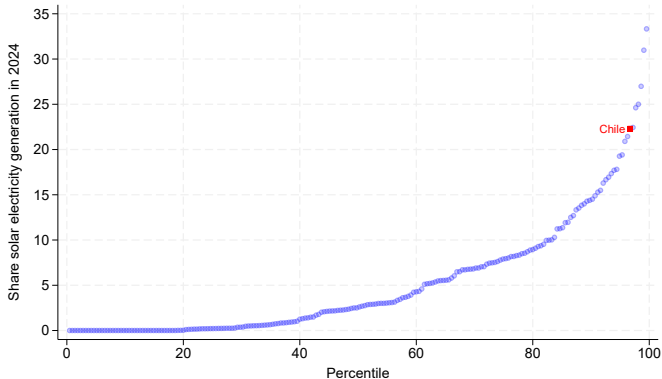


- Since 2015, Chile's solar generation increased tenfold: from 2% to 22%.

► Wind

► Hydro

Electricity Generation from Solar



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► Wind

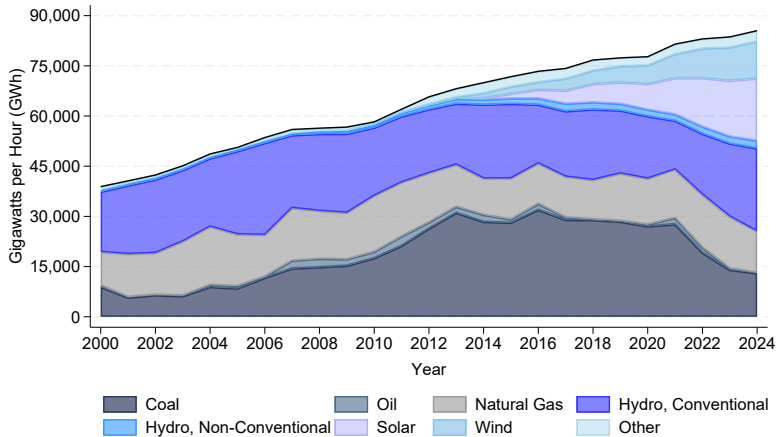
► Hydro

► By 2024,

► Chile is the 7th country with the highest reliance on solar, worldwide

► Generates 22 percentage points more (10x) than the median country

Energy Generation Mix



► The recent expansion of solar and wind generation is displacing coal and natural gas [► New Capacity](#)

Outline

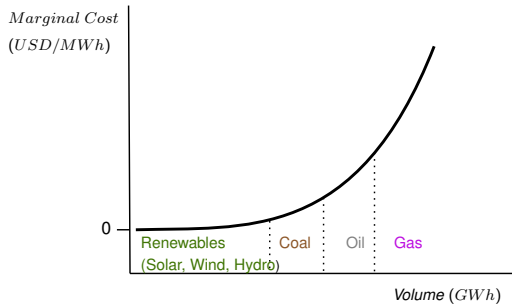
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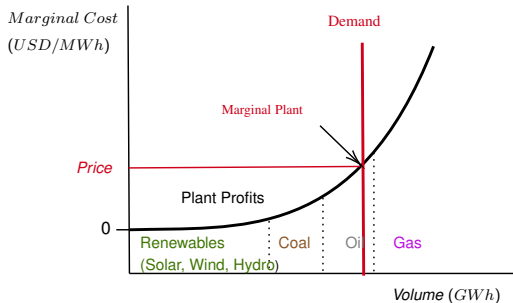
Electricity Demand Allocation and Prices

- ▶ Electricity spot market use a *merit order dispatch*:
 - ▶ Plants are dispatched in order of increasing short-run marginal cost
 - ▶ Renewables (e.g., solar and wind) have near-zero marginal cost; are dispatched first.



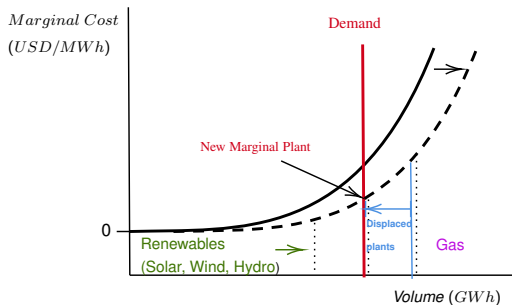
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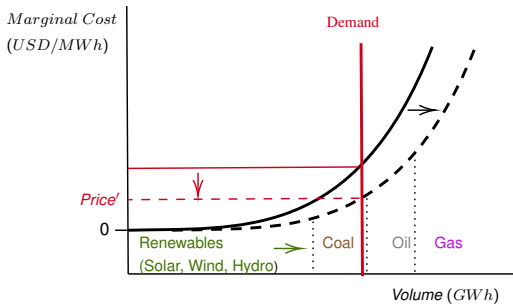
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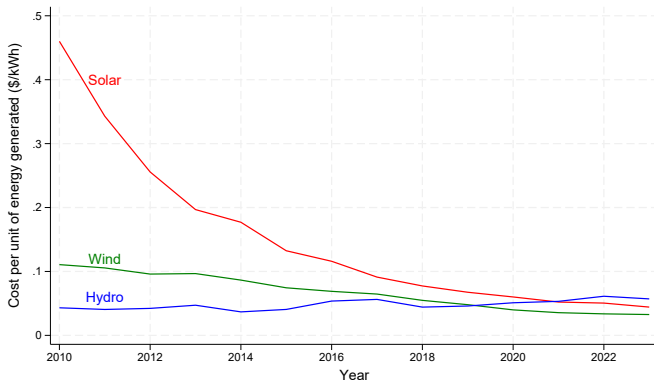
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- ▶ Once installed, renewable electricity sources enjoy a cost advantage
 - However, investment decisions weigh (one-time) installation costs with (long-term) revenues

Cost of Renewable Technologies



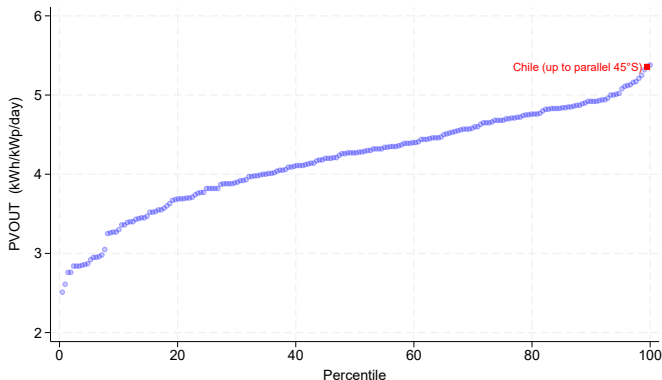
- ▶ Since 2010, the global average levelized cost of solar electricity (LCOE) has fallen by 90%
 - ▶ 86% drop in installation cost, and a 17% increase in capacity factor
- ▶ As a result, installation of utility-scale solar is 56% cheaper than (weighted average) fossil fuel

Potential for Solar Generation

- ▶ Suri et al. (2020) calculate the potential for solar power output (PVOUT);
 - ▶ Use irradiance, temperature, topographic, and land-use constraints

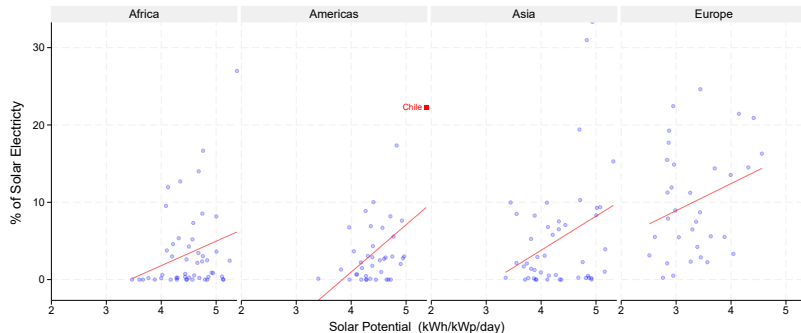
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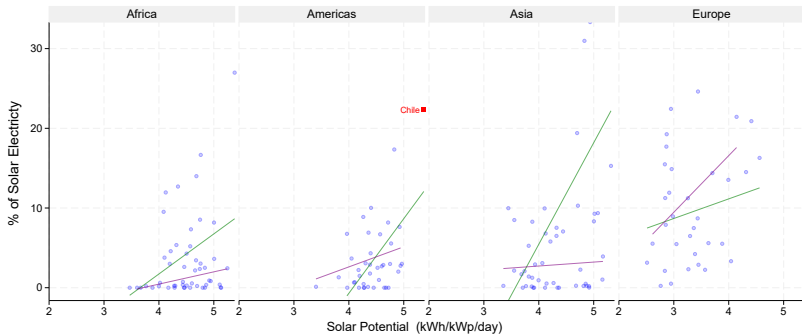
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- ▶ Chile's solar generation outperforms its (linear) prediction,
 - ▶ even among countries without domestic fossil-fuel production (green linear fit)

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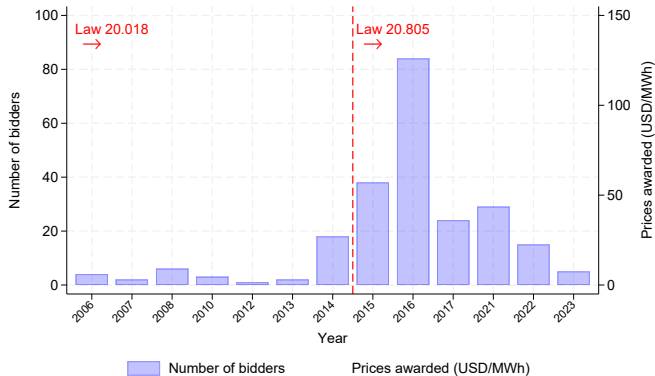
Auction Design for Regulated Customers

- ▶ Residential and small electricity customers (regulated customers) are 40% of the electricity demand
 - ▶ Receive electricity from utilities that purchase it through long-term contracts with generators
 - ▶ These long-term contracts are regulated and assigned via auctions

Auction Design for Regulated Customers

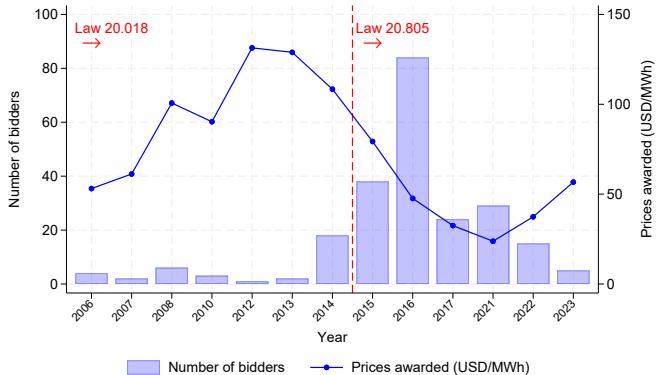
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 - ▶ Receive electricity from utilities that purchase it through long-term contracts with generators
 - ▶ These long-term contracts are regulated and assigned via auctions
- ▶ In 2015, Chile implemented a reform to auction design:
 - ▶ Electricity contracts were divided into specific time blocks (e.g., daytime, nighttime).
 - ▶ The length of contracts was increased from 15 to 20 years.
 - ▶ The period between the auction award and the supply was extended from 3 to 5 years.

Auction Design for Regulated Customers



- Lowered entry barriers for newer, mainly renewable-focused firms

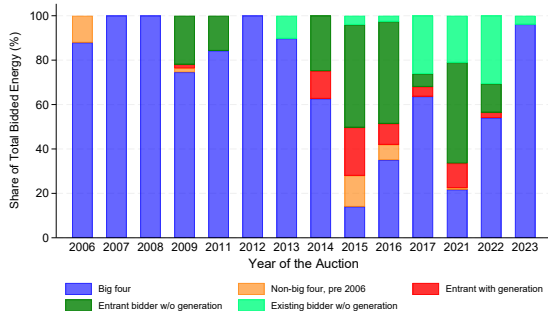
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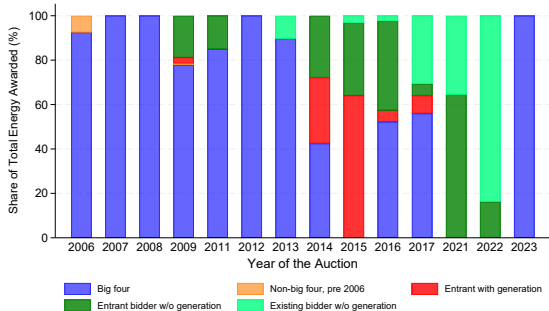
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Auction Design for Regulated Customers

(a) Bidding Firms



(b) Awarded Firms



► Lowered entry barriers for newer, mainly renewable-focused firms

NCRE Quotas

- ▶ Chile introduced a renewable energy policy in 2008, with targets later raised to 20% by 2025.
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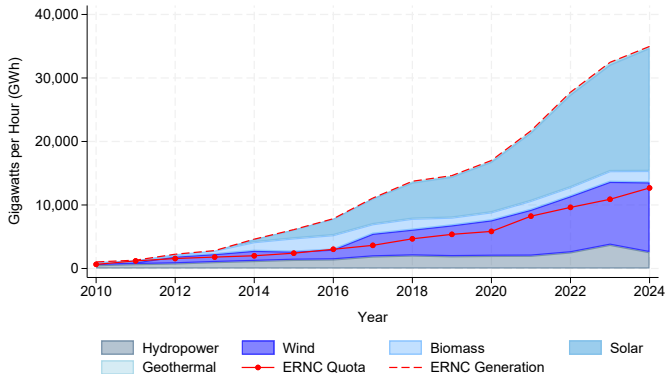
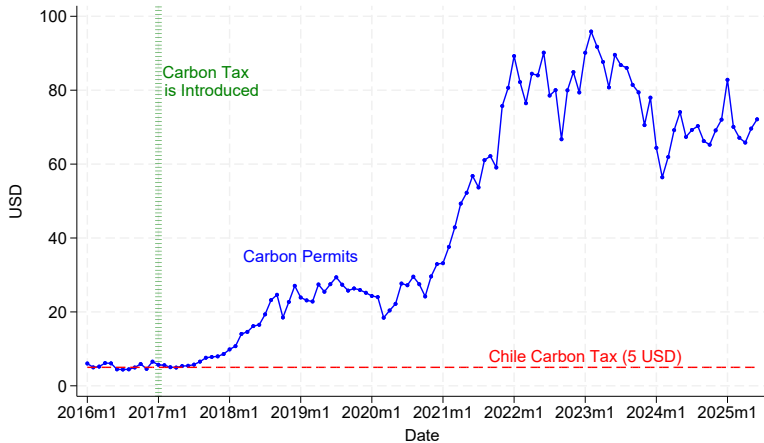


Figure: Compliance with NCRE Quotas

The CO₂ Tax

Figure: EU ETS Carbon Prices vs Chile's Carbon Tax (USD)



Phasing Out of Coal-Fired Plants

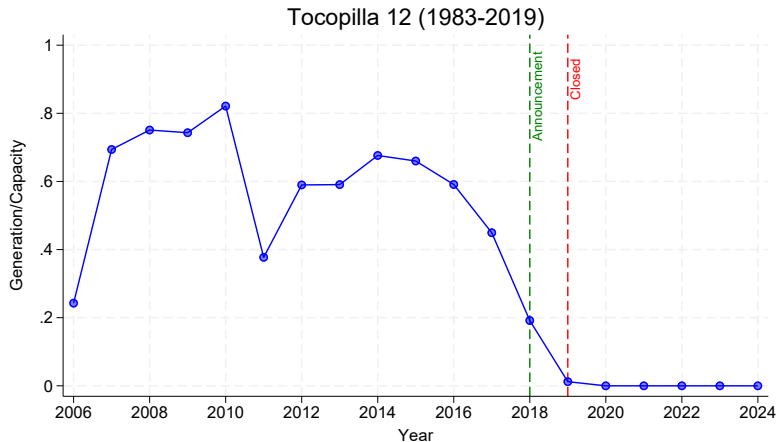
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- ▶ Three reactions:
 - ▶ Command and control logic $\implies$ A price instrument would have been better
 - ▶ Gas-fired power plants not included
 - ▶ Many of the retired plants already in decline

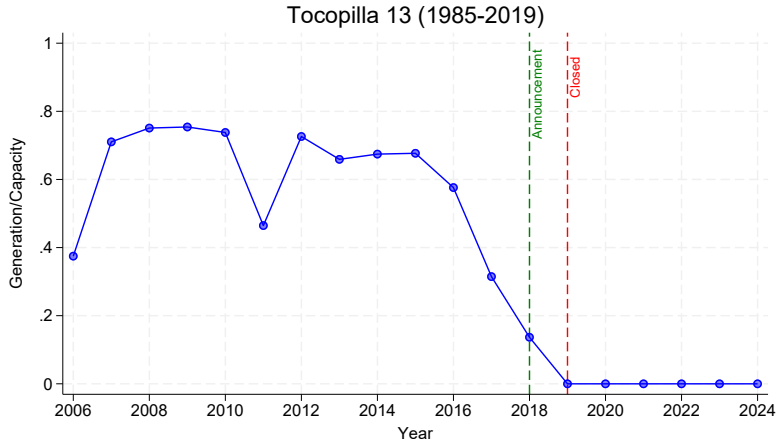
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Figure: Capacity Factor of Coal Plants Phased Out by 2024



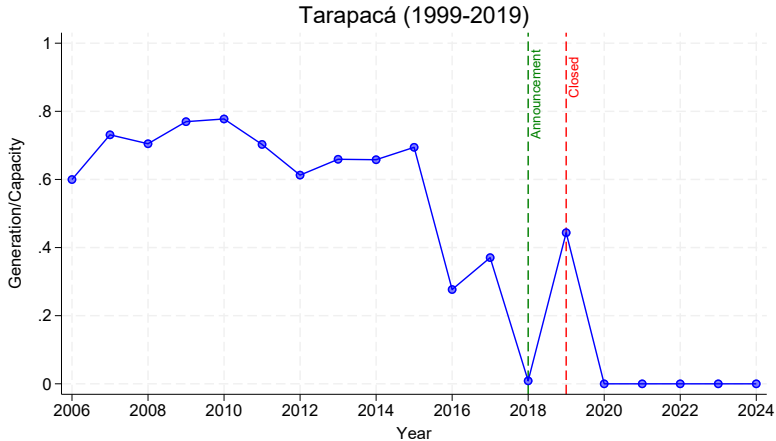
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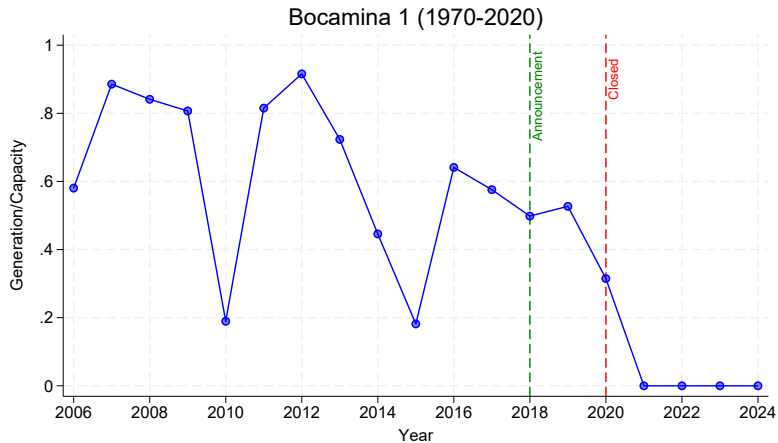
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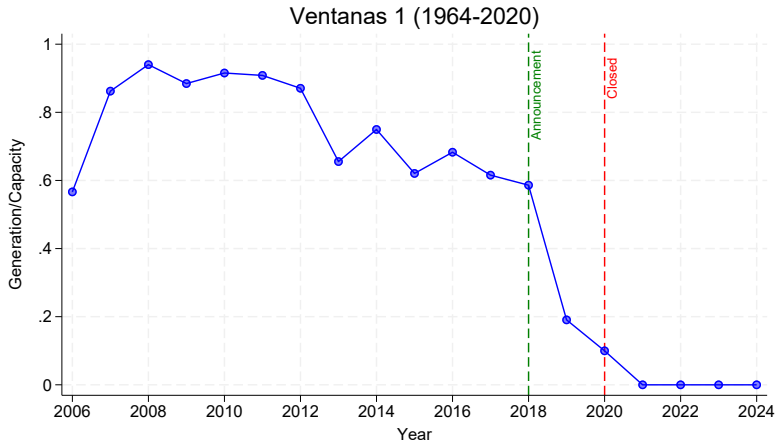
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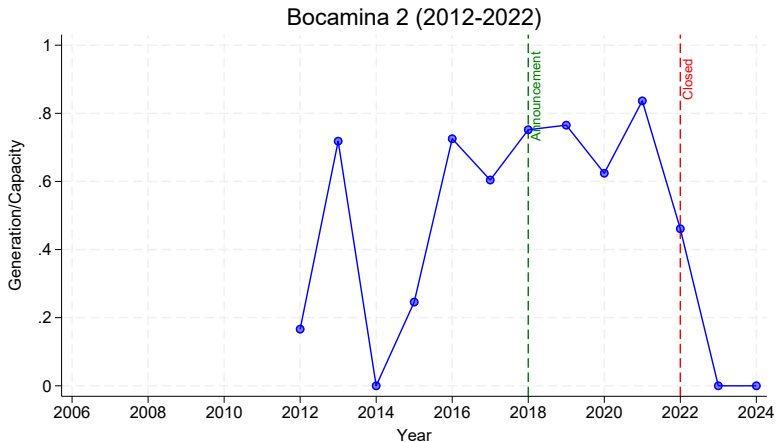
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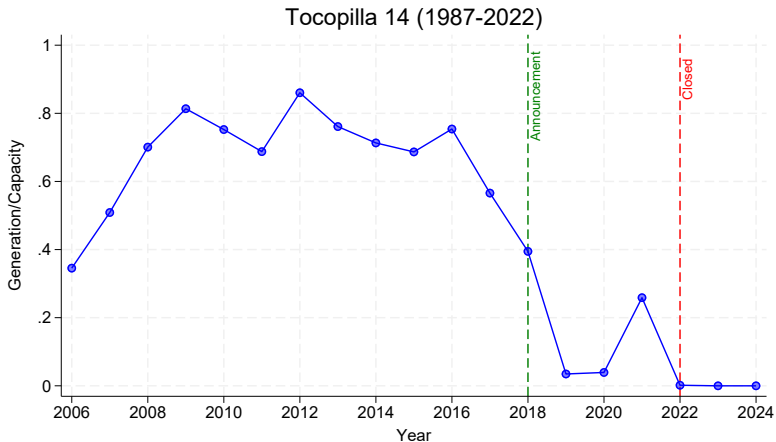
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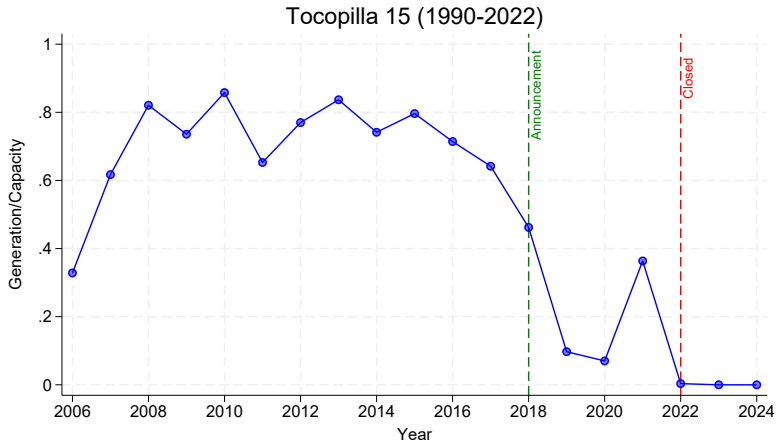
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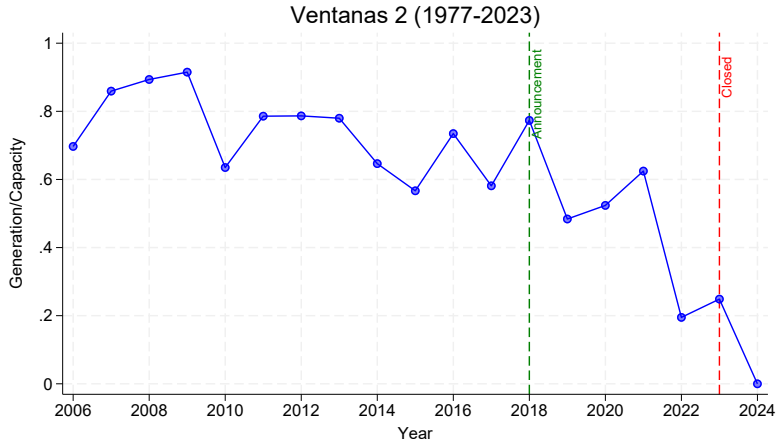
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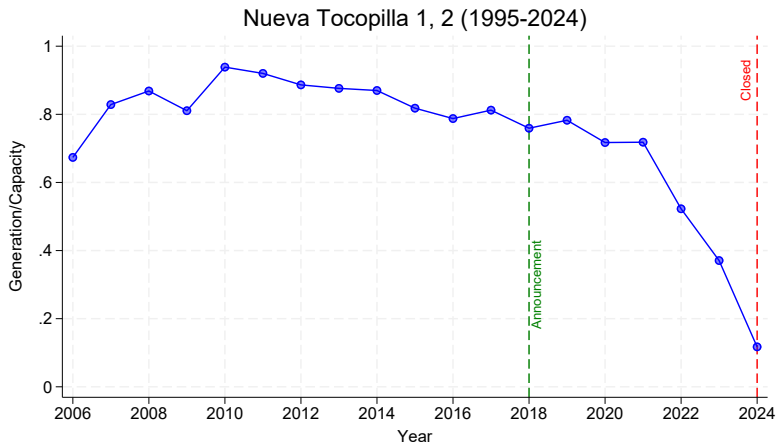
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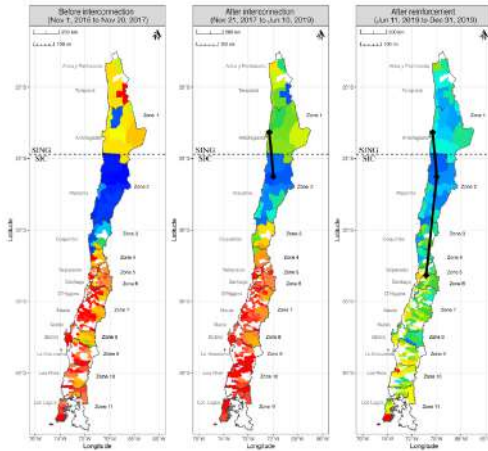
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Transmission Investments

► Gonzales et al. (2023) study two recent transmission investments:

1. Interconnection line between Atacama and Antofagasta in 2017,
2. Reinforcement line between Atacama and Santiago in 2019.

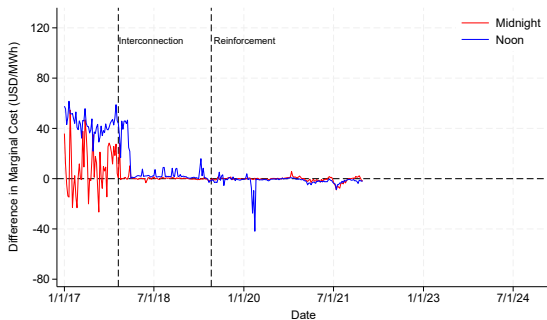


Transmission Investments

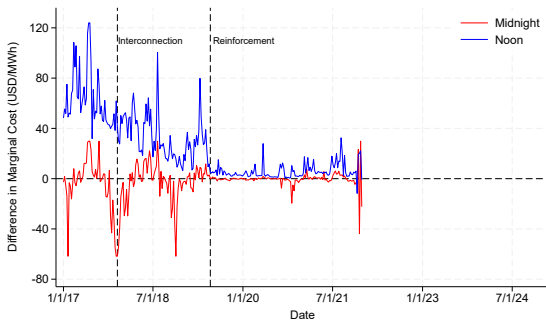
- The perfect market integration observed in 2020 has not remained over the years. Transmission lines are becoming increasingly congested, resulting in significant price differences.

► Price Levels

(a) Antofagasta vs Atacama



(b) Santiago vs Atacama

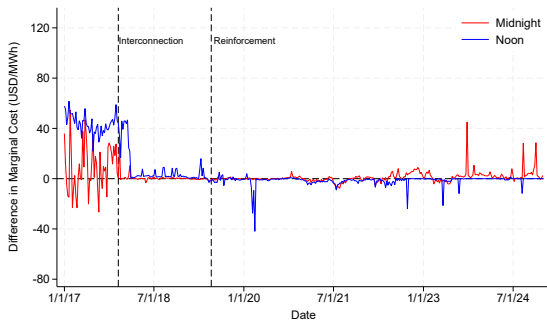


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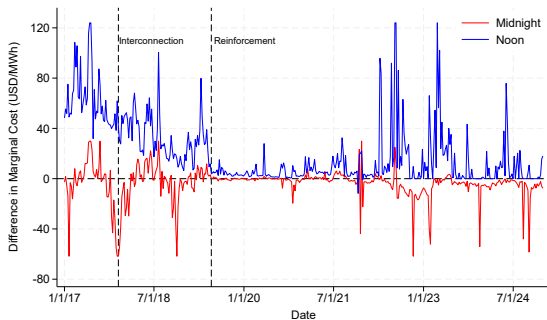
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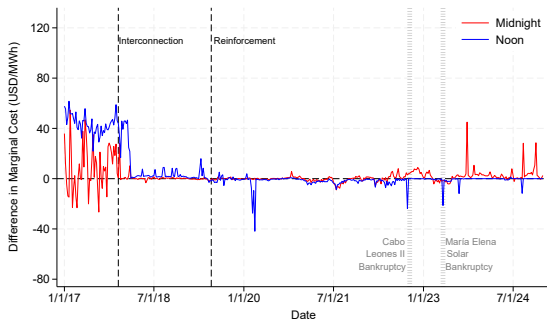


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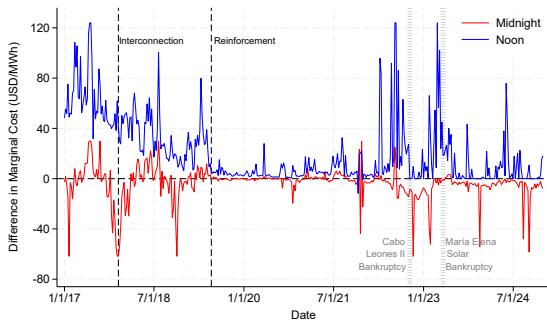
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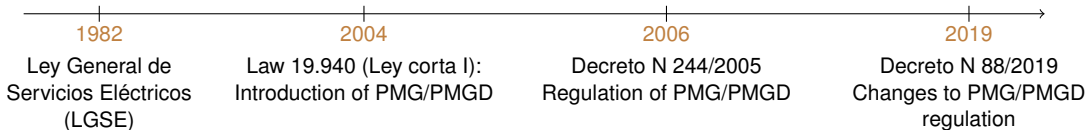
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“Subsidies” for Small Generation Plants (PMGD)

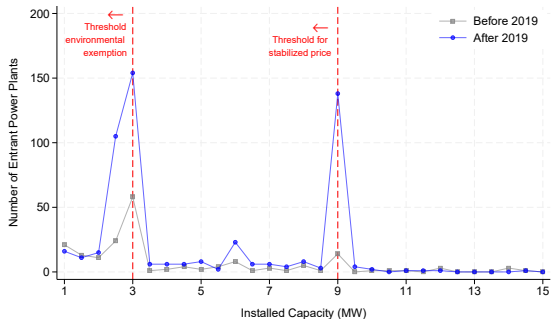


- ▶ **2004:** Introduction of “price stabilization mechanism” for generation units of less than 9 MW.
- ▶ **2006:** Small Means of Distributed Generation (PMGD) and Small Means of Generation (PMG) can choose (every 4 years) whether to sell in the spot market or at a stabilized price
- ▶ **2019:** Stabilized price is split into six time blocks

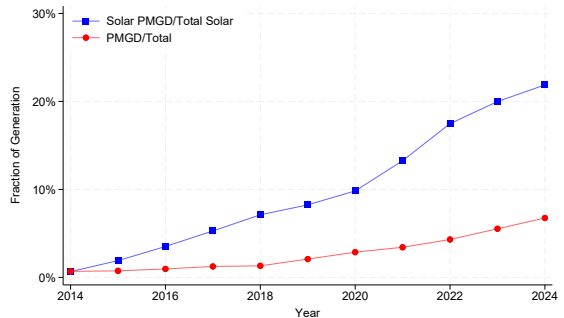
“Subsidies” for Small Generation Plants (PMGD)

- ▶ The 2019 reform had a great impact on PGMD investment.
- ▶ The participation of PMGD in total generation has steadily increased since 2014.

(a) Entry of Power Plants Between 1 and 15 MW

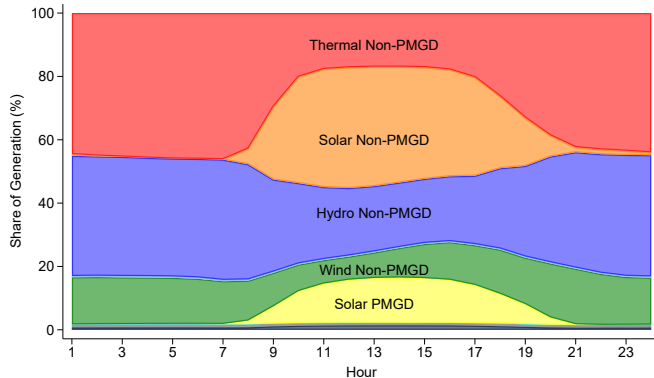


(b) Participation of PMGD in Generation



“Subsidies” for Small Generation Plants (PMGD)

Figure: Hour Generation by Technology and Plant in 2024



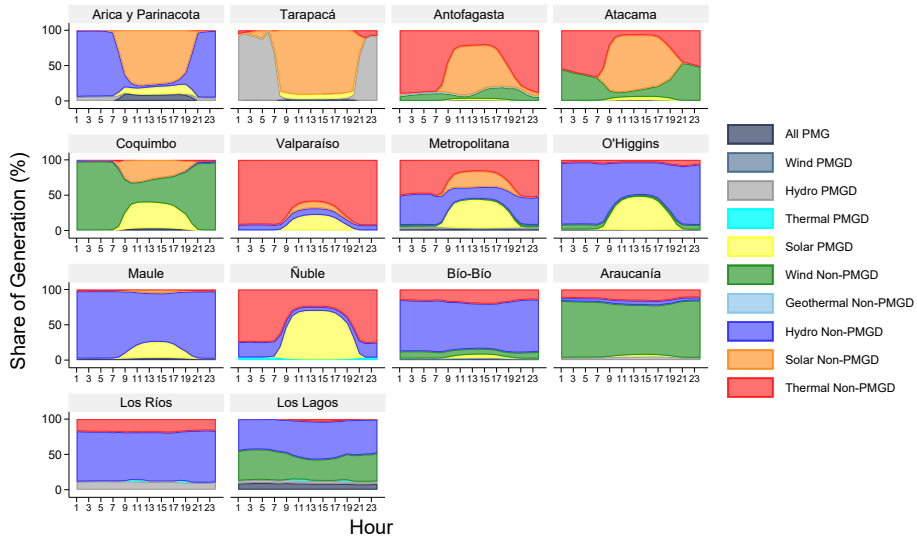
“Subsidies” for Small Generation Plants (PMGD)

- ▶ Evaluating the impact of PMGD “subsidy”:
 - ▶ Displacing clean generation $\implies$ implicit price tends to infinity.
 - ▶ Displacing dirty generation $\implies$ Is it the implicit price around levels observed in international markets? (≈ 80 USD/ton CO_2).
- ▶ Our preliminary estimation the implicit prices of the PMGD “subsidy”, at the region-year level:

$$\text{Implicit Price} = \frac{\Delta \text{Subsidy After } 1\% \uparrow \text{ PMGD Generation}}{\Delta \text{CO}_2 \text{ Emissions From Displaced Generation}} \quad (1)$$

- ▶ Today, the stabilized price is almost by construction a subsidy (because of entry); not sure how to compute the proper counterfactual.

“Subsidies” for Small Generation Plants (PMGD)



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Table: Implicit Price Estimation (USD/ton CO₂)

Region	2021	2022	2023	2024
Arica and Parinacota	–	–	3,723.45	190,500.25
Tarapacá	83.03	118.23	542.37	1,025.46
Antofagasta	58.47	125.41	368.37	359.40
Atacama	27.72	108.23	333.56	382.32
Coquimbo	700.01	1,163.08	40,404.06	15,264.61
Valparaíso	-2.17	18.99	91.23	100.87
Metropolitan Region	-22.29	9.34	199.14	301.44
O'Higgins	-90.93	21.69	413.50	1,914.07
Maule	-512.77	-355.84	3,670.72	11,655.90
Ñuble	-80.81	-26.96	336.40	659.61
Bío-Bío	-41.30	-61.67	99.46	176.57
Araucanía	-1,462.28	-2,650.27	22.06	264.67
Los Ríos	-554.56	-1,163.30	-2,576.65	-5,292.76
Los Lagos	-486.82	-1,452.49	-1,057.35	-245.39
All Regions	-37.98	-16.04	222.70	325.20

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Discussion

- ▶ The goal of these notes has been twofold:
 - ▶ shed light on factors contributing to the rapid growth of renewable energy in Chile over the past decade
 - ▶ share some ideas on how to improve existing policies
- ▶ Given Chile's decarbonization goals and projected growth in electricity demand, designing effective policies to support the expansion of renewable energy remains a central challenge in the years ahead.
- ▶ We did not cover many other important issues (the role of storage, auction design, pay for ancillary services, etc.). We plan to explore some of them in future research

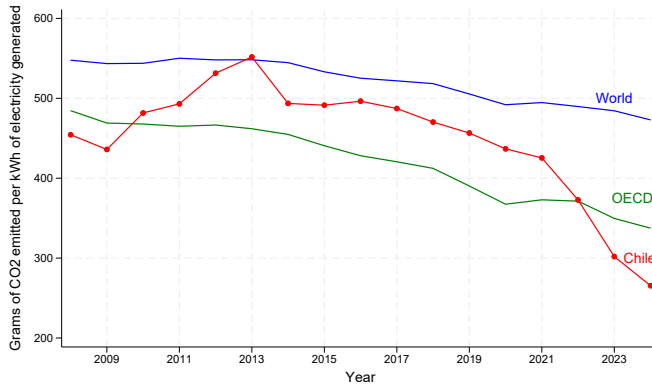
Thank you.

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CO₂ Emission per Unit of Electricity

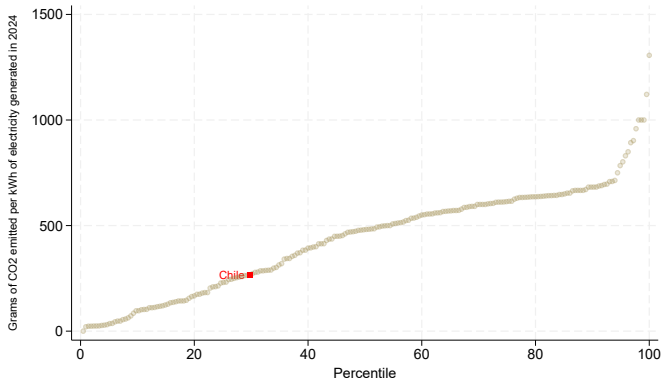
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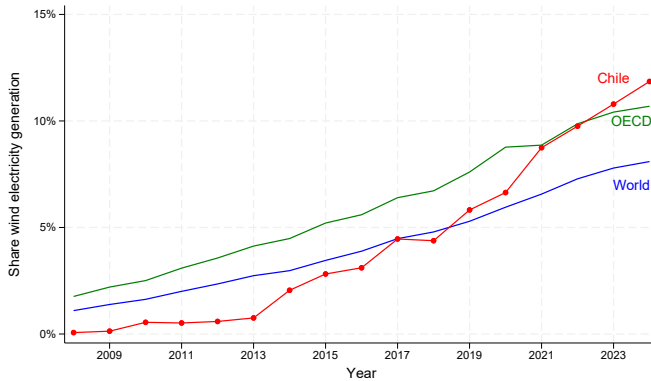
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Electricity Generation from Wind

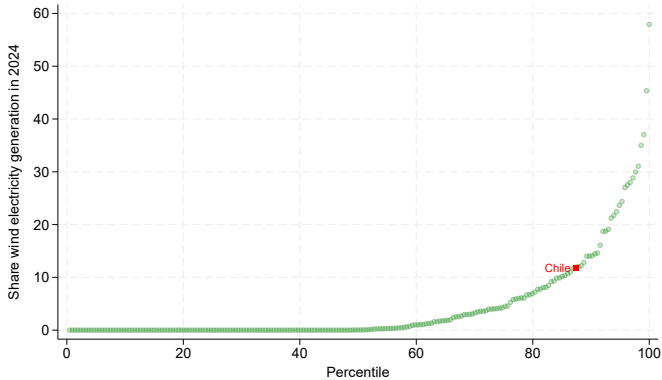
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- Between 2013 and 2024, Chile's wind generation increased from 1% to 11%.

Electricity Generation from Wind

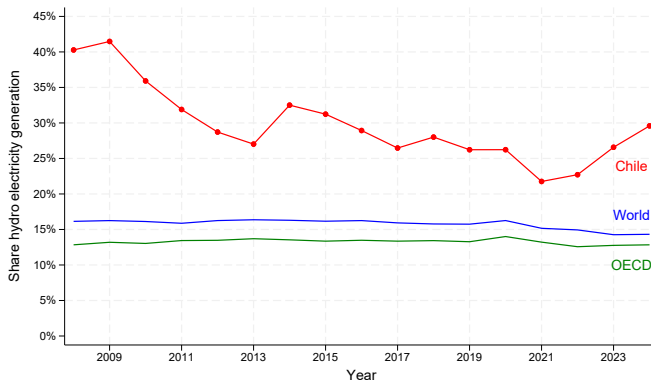
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- Between 2013 and 2024, Chile's wind generation increased from 1% to 11%.
- Chile is the 28th country with the highest reliance on wind, worldwide (Denmark leads with 60%)

Electricity Generation from Hydropower

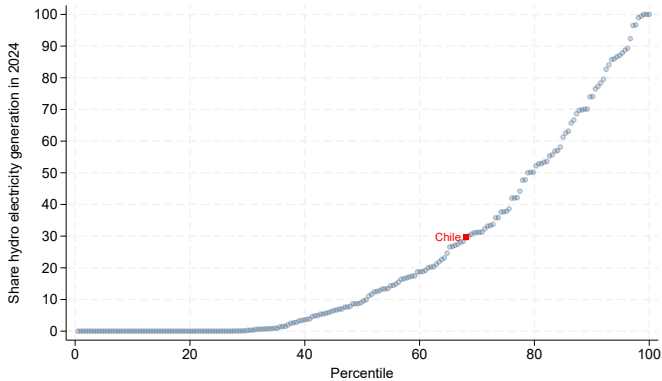
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- Between 2013 and 2024, Chile's hydro generation remained flat at around 25-30%.

Electricity Generation from Hydropower

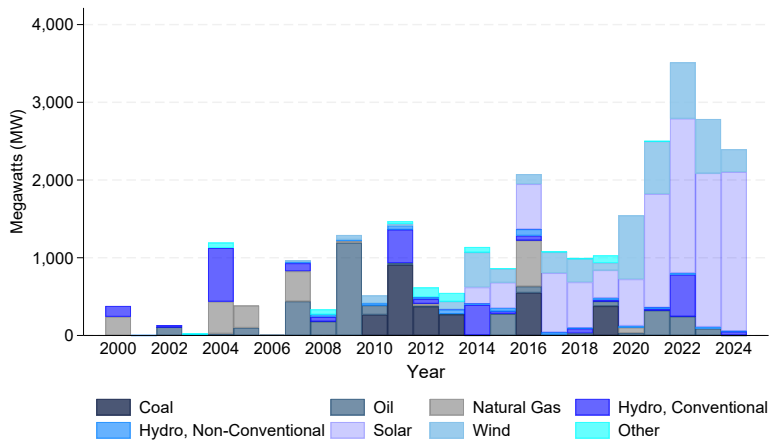
► Back



- Between 2013 and 2024, Chile's hydro generation remained flat at around 25-30%.
- Chile is the 68th country with the highest reliance on hydro, worldwide

New Generation Capacity

▶ Back



▶ Since 2026, almost all new investments are renewables (solar, wind, and hydro)

Transmission Investments

► Back

Figure: Spot Price Comparison: Santiago vs. Atacama, Daytime and Nighttime

